

Message Text

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ACTION MCT-02

INFO OCT-01 EUR-12 CAB-02 CIAE-00 COME-00 DODE-00
DOTE-00 EB-08 INR-10 NSAE-00 FAA-00 L-03 NSCE-00
SSO-00 ICAE-00 INRE-00 IO-13 SP-02 SS-15 SY-05
NEA-10 H-01 ISO-00 /084 W
-----105992 272001Z /14

O 271545Z JUL 78
FM AMEMBASSY ROME
TO SECSTATE WASH DC IMMEDIATE 4509
INFO AMEMBASSY BONN
AMEMBASSY LONDON
AMEMBASSY OTTAWA
AMEMBASSY PARIS
AMEMBASSY TOKYO

C O N F I D E N T I A L SECTION 1 OF 2 ROME 13826

E.O. 11652: GDS
TAGS: EAIR IT
SUBJECT: BONN SUMMIT ANTI-HIJACKING DECLARATION

REF: (A) STATE 185585; (B) STATE 186923

SUMMARY. EMBOFF CONVEYED US VIEWS ON BONN SUMMIT ANTI-HIJACKING
DECLARATION TO MFA OFFICIAL CASSIS ALONG LINES SUGGESTED REFTELS.
EMBOFF EMPHASIZED THE IMPORTANCE THE US ATTACHES TO
RAPID IMPLEMENTATION OF THE DECLARATION AND IN THIS VEIN IN-
FORMED MFA OFFICIAL OF US SUPPORT FOR BONN INITIATIVE AND ATTENDANCE
AT AUG 1-2 MEETING OF CIVIL AIR EXPERTS IN BONN. CASSIS STATED
THAT GOI FAVORS A CAUTIOUS APPROACH IN WORKING OUT DETAILS OF
THE IMPLEMENTATION OF THE BONN DECLARATION (E.G. WOULD IT REQUIRE
SUPPLEMENTARY PROTOCOLS TO THE ICAO CONVENTIONS OR WOULD IT BE
PLACED IN THE UN FRAMEWORK?) AND HE URGED THAT A COORDINATED
STRATEGY BE AGREED UPON AMONG THE SEVEN SUMMIT COUNTRIES BEFORE
PROCEEDING TO ENLARGE THE DISCUSSION WITH OTHER COUNTRIES
SUBSEQUENTLY THE AMBASSADOR DISCUSSED ANTI-HIJACKING
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DECLARATION WITH FOREIGN MINISTER FORLANI. FORLANI,
NOTING THAT ITALY WAS POTENTIALLY ONE OF MOST DIRECTLY
AFFECTED PARTIES TO THE DECLARATION, RECONFIRMED ITALY'S
COMMITMENT AND EMPHASIZED NECESSITY THAT ANY SUCH ANTI-
HIJACKING MEASURES BE TAKEN IN COMMON AMONG PARTIES TO
THE DECLARATION. END SUMMARY.

1. CASSIS WELCOMED THE EXCHANGE OF VIEWS ON THE BONN SUMMIT ANTI-HIJACKING DECLARATION. HE STATED THAT GOI PLANNED TO SEND A DELEGATION TO THE AUGUST 1-2 MEETING IN BONN. ITS DELEGATION WOULD BE COMPRISED OF DAVIDE COLLINI DIRECTOR GENERAL OF CIVILAVIA, AND ONE OR TWO OTHER LEGAL SPECIALISTS IN TREATY AFFAIRS. WHEN INFORMED THAT US DELEGATION WOULD INCLUDE NOT ONLY TECHNICAL BUT ALSO POLICY LEVEL EXPERTS, HE STATED THAT THE GOI DELEGATION WOULD THEN BE AUGMENTED BY A SENIOR MFA OFFICIAL. HE ASKED FOR A COPY OF THE US DELEGATION LIST AS SOON AS POSSIBLE IN ORDER THAT GOI COULD PROVIDE A SIMILAR LEVEL OF REPRESENTATION.

2. CASSIS RAISED THE QUESTION OF WHERE THE ANTI-HIJACKING AGREEMENT WOULD FIT IN THE INTERNATIONAL ORGANIZATIONAL FRAMEWORK. CURRENT GOI VIEW IS THAT ANY IMPLEMENTING AGREEMENT WOULD LOGICALLY BE LODGED WITHIN THE ICAO CONVENTIONS FRAMEWORK BECAUSE GOI BELIEVES THE CONVENTIONS ALREADY INCORPORATE THE GENERAL PRINCIPLE AGAINST HIJACKING AND THE BONN DECLARATION MERELY ADDS THE TECHNICAL ASPECTS OF ENFORCEABLE SANCTIONS. CASSIS WARNED AGAINST ANY BROADER APPROACH SUCH AS IN THE UNITED NATIONS SINCE THAT WOULD DELAY THE IMPLEMENTATION.

3. GOI STRONGLY RECOMMENDS THAT US AND FRG TAKE NO FURTHER ACTION, ALONG LINES OF PARALLEL DEMARCHES UNTIL COMMONLY AGREED STRATEGY HAS BEEN WORKED OUT AT THE AUGUST 1-2 MEETING
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ACCORDING TO CASSIS UK AND FRANCE SHARE THIS VIEW.

4. COMMENT. ITALIANS ARE CURRENTLY PONDERING THE POSSIBLE RAMIFICATIONS OF THE BONN ANTI-HIJACKING DECLARATION. THEY BELIEVE THAT VARIOUS ASPECTS OF ACTUAL IMPLEMENTATION NEED TO BE THOUGHT OUT AND AGREED UPON BY THE SEVEN SUMMIT COUNTRIES BEFORE OPENING THE DISCUSSION. THEY ENVISAGE A SERIES OF MEETINGS LIKE THE ONE SCHEDULED FOR AUGUST 1-2 IN BONN TO HAMMER OUT A COORDINATED STRATEGY ON THE PROPER COURSE FOR IMPLEMENTING THE ANTI-HIJACKING DECLARATION.
END COMMENT.

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C O N F I D E N T I A L SECSTION 2 OF 2 ROME 13826

REF (A) STATE 185585; (B) STATE 186923

FOLLOWING ABOVE CONVERSATION THE AMBASSADOR IN
THE COURSE OF A DISCUSSION WITH FOREIGN MINISTER
FORLANI ON JULY 27 RAISED SUBJECT OF ANTI-HIJACKING
DECLARATION. FORLANI FIRST NOTED THAT THE TWO COUNTIES
MENTIONED DURING SUMMIT DISCUSSION AS MOST LIKELY OFFENDERS
WERE ALGERIA AND LIBYA WITH BOTH OF WHICH ITALY HAS
STRONG ECONOMIC TIES. ACCORDINGLY HE STATED ACTION
TAKEN IN ACCORDANCE WITH THE DECLARATION WOULD HAVE A
SERIOUS ADVERSE EFFECT ON ITALY'S POLITICAL AND ECONOMIC
RELATIONS WITH THESE TWO COUNTRIES. NONETHELESS HE
ADDED ITALY FULLY RECOGNIZED THE NECESSITY FOR THE DECLARATION.

6. AT THE SAME TIME FORLANI EMPHASIZED AS DID PRIME
MINISTER ANDREOTTI AT THE SUMMIT THAT ACTION IN ACCORD-
ANCE WITH THE DECLARATION WOULD HAVE TO BE TAKEN IN
COMMON BY ALL PARTIES TO THE DECLARATION. FORLANI
MENTIONED THAT WHEREAS THE GOI MERELY NEEDED TO INSTRUCT
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ITALY'S NATIONAL CARRIER ALITALIA, ANDREOTTI HAD
WONDERED WHETHER THE SAME WOULD APPLY TO PRIVATE
U.S. AIRLINES. FORLANI REPORTED THE PRESIDENT'S
ASSURANCES THAT NECESSARY MEASURES WOULD BE TAKEN IN
THE U.S. IN RESPONSE TO A QUESTION, FORLANI INDICATED
THAT ITALY WAS PREPARED AS OF NOW TO PUT DECLARATION
INTO EFFECT SHOULD THE OCCASION ARISE. HE DID NOT
RESPOND DIRECTLY TO THE AMBASSADOR'S EXPRESSION OF
OUR HOPE THAT ITALY WOULD MAKE DEMARCHES SIMILAR TO
OURS TO SEEK ADDITIONAL ADHERENTS TO DECLARATION.

7. FINALLY FORLANI REPORTED THAT DURING DISCUSSION ON THIS SUBJECT AT JULY 25 EC COUNCIL PRESIDENT GENSCHER AHD DECLARED THAT WHILE JURIDICAL ASPECTS OF DECLARATION HAD TO BE WORKED OUT BY LEGAL EXPERTS IT SHOULD BE CLEAR THAT THE POLITICAL WILL EXISTED TO PUT THIS DECLARATION INTO EFFECT. GARDNER

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